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ORIGIN IO-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 EB-07

AID-05 COME-00 FEA-01 TRSE-00 AF-06 ARA-06 EA-07

EUR-12 NEA-10 OMB-01 FRB-03 /115 R

DRAFTED BY IO/CMD:WWOODBURY:BAL

APPROVED BY IO:ROBLAKE

EB/IFD/ODF:JAWINDER

S/P:CFRANK

IO:PDWYMAN

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P 150019Z NOV 75

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L STATE 270860

E.O. 11652: GDS

TAGS: UNGA, EGEN, EAID

SUBJECT: 30TH UNGA: AGENDA ITEM 65 - MID-TERM REVIEW AND
APPRAISAL - DRAFT INDIAN/UPPER VOLTA RESOLUTION

REFS: A) STATE 266010

B) STATE 257685

1. AS INDICATED IN REF B, THE DEPARTMENT HAS BEEN PREPARING
DETAILED COMMENTS ON DRAFT INDIA/UPPER VOLTA RESOLUTION
ON MID-TERM REVIEW AND APPRAISAL, OF WHICH REF A WAS FIRST
IN A SERIES. THIS INTENSIVE EFFORT HAS TENDED TO CONFIRM
OUR INITIAL JUDGMENT THAT THIS RESOLUTION REOPENS MANY OF
THE DIFFICULT ISSUES OF THE 7TH SS AND REVIVES THE MORE
EGREGIOUS ISSUES OF THE NIEO AND THE CERDS WHICH WERE NOT
EVEN RAISED BY THE G-77 IN THE NEGOTIATIONS LEADING UP TO
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AND DURING THE 7TH SS, PRESUMABLY BECAUSE THEY REALIZED

THESE ISSUES WERE NON-NEGOTIABLE. A FURTHER OBJECTION IS THE POINT MADE IN REF A CONCERNING THE TOTAL DISREGARD IN THE DRAFT RESOLUTION FOR THE REAL DEVELOPMENTS WHICH HAVE OCCURRED IN DEVELOPING COUNTRIES BETWEEN 1971 AND 1974.

2. USUN WILL RECALL THAT FOUR WEEKS WERE SPENT BY THE COMMITTEE ON MID-TERM REVIEW AND APPRAISAL OF THE INTERNATIONAL DEVELOPMENT DECADE LAST SPRING IN A COMPLETELY FUTILE EXERCISE. THE EXCELLENT DOCUMENTATION DEVELOPED BY THE UN SECRETARIAT AS A BASIS FOR THE REVIEW WAS IGNORED AND THE G-77 DEMONSTRATED NOT THE SLIGHTEST INTEREST IN THE DETAILED, LABORIOUS WORK REQUIRED ON BOTH SIDES FOR A MEANINGFUL REVIEW AND APPRAISAL OF PROGRESS IN THE FIRST HALF OF THE SECOND DEVELOPMENT DECADE. INSTEAD, AFTER A MONTH OF INACTIVITY, THEY INTRODUCED ON THE LAST DAY A PROPOSED REVISION OF THE CAREFULLY NEGOTIATED INTERNATIONAL DEVELOPMENT STRATEGY TO MAKE IT CONSONANT WITH THE NIEO AND THE CERDS, IN EFFECT, ANOTHER UNILATERAL DIKTAT.

3. THE PRESENT DOCUMENT SEEMS TO BE MERELY ANOTHER IN THE LONG SERIES OF SIMILAR DOCUMENTS - NIEO, CERDS, DAKAR DECLARATION, LIMA DECLARATION, DECLARATION OF MEXICO, ETC., AS IF THE LONG MONTHS OF PREPARATION THROUGH THREE PREPARATORY COMMITTEE MEETINGS, THE ECOSOC AND UNCTAD, NOT TO MENTION SIXTEEN DAYS OF ARDUOUS NEGOTIATIONS DURING THE 7TH SS ITSELF, HAD NOT OCCURRED.

4. IN VIEW OF THESE CONSIDERATIONS, WE ARE APPROACHING THE VIEW THAT THIS DOCUMENT IS FUNDAMENTALLY OBJECTIONABLE AND THAT ANY EFFECT TO NEGOTIATE IT PARA BY PARA WOULD TAKE UP MORE TIME THAN IS AVAILABLE TO THE SECOND COMMITTEE BEFORE THE END OF THE SESSION, WHILE THE INEVITABLE CONTENTIOUS AND ACRIMONIOUS DEBATES WOULD ONLY REVIVE THE SPIRIT OF CONFRONTATION WHICH WE HAD BELIEVED TO BE BEHIND US. IT WOULD BRING INTO QUESTION IN MANY MINDS THE SERIOUSNESS WITH WHICH THE G-77 REGARDS WHAT WE CONSIDER TO BE MAJOR CONCRETE ACCOMPLISHMENTS OF THE 7TH SS.

5. IT IS REQUESTED THAT USUN APPROACH KEY LEADERS OF THE G-77 ALONG THE FOLLOWING LINES. THE U.S. TAKES THE AC-
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COMPLISHMENT OF THE 7TH SS WITH UTMOST SERIOUSNESS. WE REGARD RESOLUTION 3362 AS AN AGREED AGENDA FOR NEGOTIATION WITH THE LDCS ON THE WIDE AREAS OF AGREEMENT THAT WERE COVERED IN THIS CONSENSUS DOCUMENT. WE ARE SINCERE IN OUR COMMITMENT TO CARRY OUT THOSE PARTS OF RESOLUTION 3362 WHICH WE ACCEPTED - BY FAR THE GREATER PART. WE ARE MAKING VIGOROUS EFFORTS TO ACCOMPLISH THIS END IN OUR BILATERAL PROGRAMS AS WELL AS IN A NUMBER OF MULTILATERAL FORA.

WE FULLY RECOGNIZE AND ACCEPT THE DIFFICULTIES AND PROBLEMS WE ARE FACING. WE ALSO RECOGNIZE THIS VENTURE CANNOT SUCCEED WITHOUT THE FULL COOPERATION AND COMMITMENT OF THE MAJORITY OF DEVELOPING COUNTRIES OF THE G-77. PUSHING RESOLUTIONS SUCH AS THIS CURRENT REVIEW AND APPRAISAL DRAFT ONLY REOPENS STERILE DEBATE ON AREAS WHERE AGREEMENT IS NOT NOW POSSIBLE; IT EXACERBATES THE ATMOSPHERE FOR THE MANY DIFFICULT NEGOTIATIONS WE FACE IN THE COMING MONTHS; IT BRINGS INTO DOUBT THE SERIOUSNESS OF THE G-77 REGARDING THE CONSENSUS OUTCOME; AND IT DIVERTS TIME

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AND ENERGY OF OUR GOVERNMENTS FROM THE TREMENDOUS TASK WE FACE IN CARRYING TO FRUITION THE GUIDELINES AND DECISIONS OF THE SS.

6. BECAUSE THIS RESOLUTION IS SO CONTRARY, BOTH IN TONE AND SUBSTANCE, TO THE 7TH SS RESOLUTION, WE WOULD PROPOSE IN ITS STEAD, NEGOTIATING WITH THE G-77 A SHORTER RESOLUTION ALONG THE LINES OF PARA 5 IN REF B. THIS RESOLUTION WOULD INCLUDE THREE ELEMENTS:

A. A NON-CONTROVERSIAL, BALANCED DISCUSSION OF THE SHORTFALLS OF THE INTERNATIONAL DEVELOPMENT STRATEGY IN THE FIRST HALF OF THE 2ND DEVELOPMENT DECADE, AVOIDING EFFORTS TO AFIX THE BLAME FOR SUCH SHORTFALLS.

B. A STATEMENT THAT THE 7TH SS CONSENSUS DOCUMENT PROVIDES A BASIS FOR THE COOPERATIVE EFFORTS OF DEVELOPING AND DEVELOPED COUNTRIES TO BETTER THAT RECORD IN THE SECOND HALF OF THE 2ND DEVELOPMENT DECADE BY ADDRESSING CONCRETE PROBLEMS WHERE REAL PROGRESS IS POSSIBLE IN THE FORESEEABLE FUTURE.

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C. A CALL FOR ALL GOVERNMENTS AND INTERNATIONAL INSTITUTIONS TO GIVE THE HIGHEST PRIORITY TO IMPLEMENTING THE AGREED AGENDA OF THE 7TH SS.

7. IF USUN BELIEVES IT HELPFUL TO REINFORCE THESE DISCUSSIONS WITH THE G-77, IT MAY ADD THAT THE U.S. FINDS THE G-77 RESOLUTION SO OUT OF HARMONY WITH BOTH THE SPIRIT AND SUBSTANCE OF THE 7TH SS THAT IT MIGHT WELL HAVE TO VOTE AGAINST IT. YOU SHOULD OF COURSE CONCENTRATE CLOSELY WITH THE WEOS ON THIS WHOLE MATTER. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ECONOMIC COOPERATION, LESS DEVELOPED COUNTRIES, PROGRESS REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 15 NOV 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ShawDG
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE270860
Document Source: CORE
Document Unique ID: 00
Drafter: WWOODBURY:BAL
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750398-0052
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19751141/aaaabkbg.tel
Line Count: 165
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 STATE 266010
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 08 JUL 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <08 JUL 2003 by ElyME>; APPROVED <10 NOV 2003 by ShawDG>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: 30TH UNGA: AGENDA ITEM 65 - MID-TERM REVIEW AND APPRAISAL - DRAFT INDIAN/UPPER VOLTA RESOLUTION
TAGS: EGEN, EAID, IN, UV, UNGA
To: USUN NEW YORK
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006